

**Seminole County Expressway Authority Meeting  
Seminole County Services Building  
Room 1028, 1101 East First Street  
Sanford, Florida  
November 9, 2004 at 4:00 P.M.**

**Minutes**

**MEMBERS PRESENT:**

**Commissioner Randall C. Morris, Chairman, Presiding  
Commissioner Grant Maloy, Vice Chairman  
Commissioner Carlton Henley  
Commissioner Dick Van Der Weide  
Commissioner Gary Brender  
Commissioner Art Woodruff**

**MEMBER NOT PRESENT:**

**Commissioner Daryl McLain**

**STAFF PRESENT:**

**Gary Johnson, Executive Director  
Don Fisher, Deputy County Manager  
Steve Lee, SCEA Counsel  
Jerry McCollum, County Engineer  
Pam Hastings, Administrative Manager  
Lisa Spriggs, Fiscal Services Director  
Linda Newman, Principal Analyst  
Sheralyn Brinson, Recording Secretary**

**ITEM #1: CALL TO ORDER**

Chairman Morris called the meeting to order at 5:00 P.M. He noted for the record that this is the regular meeting of the Seminole County Expressway Authority, this November 9<sup>th</sup>. He noted further that the meeting was delayed because an earlier meeting of the County Commission had just ended. The SCEA meeting was to begin at 4:00 P.M. He noted the start time of the meeting as 5:00 P.M. The Chairman inquired and received confirmation that there was a quorum.

**ITEM #2: INVOCATION AND PLEDGE OF ALLEGIANCE**

Commissioner Henley gave the invocation and Commissioner Maloy led the Pledge of Allegiance.

**Chairman Morris stated:**

First of all I would like to recognize the very nice ceremony held this morning in our County Commission meeting, which was Commissioner Maloy's final meeting with the County Commission. This is his final meeting with the Expressway Authority. To be noted, this is a Commissioner who honored his commitment. He firmly believed in the principles of term limits he served eight (8) years; he honored that commitment. Commissioner Maloy's contributions to this Board have been commendable and we appreciate his service.

**Chairman Morris, cont.**

Commissioner McLain was not able to attend the SCEA meeting because of a prior commitment. Commissioner Van Der Weide will need to leave shortly to attend a reception of Senator Constantine because of his key interest in the matters that we're dealing with today – transportation and others.

**Commissioner Van Der Weide commented** that Senator Constantine needs to be enlisted as SCEA's champion; Commissioner Morris agreed.

**ITEM #3: APPROVAL OF MINUTES – May 11, 2004 Meeting**

Motion by Commissioner Maloy to approve the Minutes of the May 11, 2004, meeting; the motion was seconded by Commissioner Brender. The motion passed unanimously.

**ITEM #4: INFORMATIONAL BRIEFING AND DISCUSSION ITEM**

**a) GreeneWay-Related Signage/Directionals**

**All directionals have been taken care of except one (toll differentials by lane).**

**Jerry McCollum stated:**

Over the last several months we have met with the Department as well as with members of the Turnpike; I believe all signs that were brought to our attention have now been fixed or new ones installed. The only exception is the "\$1.50" sign on the GreeneWay or 417 heading south before you get to the toll plaza at Lake Jessup; they are working on that; there was a delay because of the storms. We have been informed that by the end of the year that sign should be up; so I believe that covers the signs that have been brought to our attention over the last several months.

**Commissioner Morris stated:**

I don't think we have had any additional requests from Winter Springs or Oviedo. In terms of Sanford and Lake Mary, who are represented here, are there any other issues on the directionals?

**Commissioner Woodruff stated:**

We did correct a lot of them; we still have some issues with a couple of things and I think that our City Manager and I will probably just drive the road and make a list rather than piece mealing; we'll provide that information to Jerry.

**Commissioner Brender stated:**

They are pretty much the same; I have discussed some of our issues I believe before with Jerry and then essentially was told they may have to wait until some re-signage of some of the major signs is done, which may be a ways off. There are still a couple of issues outstanding with the City of Lake Mary as well.

**Chairman Morris stated:**

Mr. McCollum, could I make a suggestion on this because we had authorization before. We drove the road; we made a series of suggestions; we took a field trip with the District 5 DOT Secretary; thereafter, we took a field trip with the two gentlemen from the Turnpike Authority. If we get suggestions again and if we didn't get all the things done that we needed to, could we have our sign shop design these signs instead of doing it long-hand the way we did it the last time? That way, whatever suggestions we hear from Sanford's representative or Lake Mary's representative or the ones that didn't get done that this Board had already talked about can be seen on a green background and then we submit those up this time?

**Jerry McCollum stated:**

Sure, we can do that; what I would suggest, with the Board's concurrence Mr. Chairman is to go ahead and funnel those requests through me. I'm the one basically who has been talking to the DOT and Turnpike and we'll see about getting you a mock sign made up and then get with the agencies to see if something can be done.

**Chairman Morris stated:**

Well you won't have to wait until they come back to this Board because it meets quarterly; but if you could get with the members and show them and that way get it done; try to set a suspense date so everybody is coordinated and they all go in at once so that we're in some stacking order.

**ITEM #5: REORGANIZATION OF THE AUTHORITY FOR 2004-2005: ELECTION OF OFFICERS**

- a) Gavel passed to the Executive Director
- b) Election of Chairman and Vice Chairman
- c) Gavel passed to the Elected Chair
- d) Election of Secretary-Treasurer (Lisa Spriggs, Seminole County Fiscal Services Director, is the incumbent and has indicated her willingness to continue serving in this office.)

**Chairman Morris stated:**

We will now have the reorganization of the Authority for 2004-2005. Before the gavel is passed to Mr. Johnson, we did a legal check earlier today and there is no restriction on any member being chairman. There was some apparent thought that only County Commissioners could be chairman. Actually we had the long-term service of Mr. Eckstein from Sanford; nothing has been changed in our rules. I wanted to let you know that we checked that earlier today and the County Attorney confirmed it.

**Gary Johnson stated:**

Thank you Mr. Chairman. At this time I will open the floor for nominations for the office of Chairman of this Authority.

**Chairman Morris stated:**

I nominate Commissioner Brender since he's tried to champion and will continue to champion the exit route over into International Parkway and correcting that interchange.

**Commissioner Henley agreed.**

**Commissioner Van Der Weide made a motion** to close the nominations; the motion was seconded by Commissioner Maloy. The motion carried unanimously.

**Gary Johnson stated:**

The floor is open for nominations of Vice-Chairman. That position is currently occupied by Commissioner Maloy.

**Commissioner Van De Weide** nominated Commissioner Woodruff.

**Commissioner Morris made a motion** that the nominations be closed; the motion was seconded by Commissioner Maloy. The motion carried unanimously.

**Commissioner Maloy asked** whether the Board has to technically vote on each person? He stated that the nominations were closed the nominations but no vote was taken on the nominee.

**Gary Johnson stated** that a vote is not necessary if there is only one nomination.

**Gary Johnson called** for election of Secretary-Treasurer and passed the gavel to Chairman-Elect Brender, who presided over the meeting from this point forward.

**Chairman-Elect Brender stated:**

I appreciate your votes of confidence.

My first act is the election of Secretary Treasurer. Lisa Spriggs, our current, very capable Secretary-Treasurer, has indicated a willingness to continue serving in this office.

**Commissioner Henley** moved that Lisa Spriggs be reappointed to serve as Secretary-Treasurer; the motion was seconded by Commissioner Morris; the motion carried unanimously.

**Chairman Brender noted** that Lisa was present and he thanked her for her service.

**ITEM #6: CHAIRMAN'S REPORT**

**a) Update on International Parkway**

**Gary Johnson stated** that a single page update item was in today's agenda packet and that Jerry McCollum would review same.

**Jerry McCollum stated:**

Things are changing frequently, so I have additional information to give you since your briefing packet. In terms of the International Parkway connector to the GreeneWay and I-4, as you know this year the DOT funded the PD&E, which is basically preliminary engineering and environment. They are in the process of selecting a consultant now. In terms of the actual construction, at this stage, when this was prepared, there was no funding. What we have tried to do is tie it to the new transportation act when it may come out and I don't have any idea at this stage. We have been working very closely with Congressman Mica to get that done. However, it's kind of an update to the update. I have been talking to District Secretary George Gilhooly on the tentative work program and again I do want to say the work program is tentative at this stage. If all the Board members remember, we have always said from this side of the table that the right-of-way needs to be dedicated to see this project happen. Talking to Mr. Gilhooly late yesterday and again this is tentative, there is a very strong possibility that this may end up being in the 5<sup>th</sup> year of the new work program coming up as long as the right-of-way is dedicated. That would give this Board as well as the Board of County Commissioners the opportunity if it is funded in the 5<sup>th</sup> year to advance the project and be reimbursed; that's the key thing. Once you get into the construction phase in the work program, you have a whole lot of new options. Obviously we still want to keep pushing with Congressman Mica's office but again hopefully this is going to fall in place in the next couple of weeks and you may hear something from those who attend the Metroplan Board; this may actually come up tomorrow at our 9 o'clock meeting. So that's the latest and some positive news.

**Chairman Brender stated:**

I was contacted by all three of the engineering companies that were putting into the RFP and gave them essentially the same background that I had; hopefully, things will actually move along. Some other issues regarding land acquisition and that sort of thing are to be arrived at probably over the next several months.

**b) Update on the Proposed Western Beltway**

- **Status of Legislation Resulting From The Wekiva River Basin Coordinating Committee's Recommendations**
- **The Wekiva Parkway Protection Act**
- **Wekiva Parkway Funding Plan (Dated 10/27/04)**  
**Developed by the Florida Department of Transportation, District 5**  
**in Consultation With: Florida's Turnpike Enterprise; Orlando-Orange County Expressway Authority; and Seminole County Expressway Authority**
- **The Wekiva River Basin Commission (Listing of Members)**  
**(Gary Johnson, Executive Director; and Steve Lee, SCEA Counsel)**

**Gary Johnson stated:**

Thank you Mr. Chairman. A number of handouts accompanied your packet and a few were handed out just before this meeting began this afternoon, including the items listed in the agenda, a full copy of the Wekiva Parkway Protection Act; the Parkway Funding Plan, which was that key report that was assigned to the Florida Department of Transportation for completion by November of this year, which has been completed. There is a preliminary draft of that included in your packet. It basically sticks with the recommendations of the prior committees; it does touch a bit on funding and identifies that the entire parkway project looking at funding for design, construction and right-of-way approaches one billion dollars in cost for the whole parkway in 2004 dollars. About one-third of that would be potentially tolled. None of the segment in Seminole County appears to be at this time preliminarily financially feasible as a toll road. So the recommendations we are expecting to see discussed over the meetings of the Wekiva Basin Commission would be to continue along the path that was established in the prior committees of the improvement of SR-46 corridor as the Seminole County component of that beltway. And speaking of the Basin Commission, it will have its first meeting tomorrow afternoon at the park. That agenda has also been handed out to you; we just received that and it looks like a fairly short organizational-type meeting with some discussion of timeline and some reports from the State agencies. I will be at that meeting on your behalf tomorrow afternoon along with Jerry McCollum. Right now it appears that the discussion having to do with anything specific to an alignment, since I see some of our friends in the audience, is going to occur during the preliminary design and engineering process which will be conducted by FDOT.

**Jerry McCollum stated:**

Again I want to emphasize that the Department still has to do the PD&E study and look at alternatives. Probably what is critical in the report we handed out to you is page 6(1). If you read anything, read that one page and what that report basically says just to reiterate what Gary said is it would not be tolled basically from 46A – the 46A in Lake County not Seminole County – from that part up to I-4 in Seminole County would not be a toll facility; it would not be a limited access facility. On a very preliminary basis when they went ahead and did their estimates they are showing basically and again I want to let everyone know especially those in the audience and may be listening on TV, they still have to go through their alternative study but their preliminary cost were based on a facility from Orange Boulevard to I-4 that is just adding two additional lanes and then from Orange to Lake County, it was a controlled access not limited basically a roadway that has frontage roads adjacent to it preserving local access. This is consistent with what this Board has said and was also said at the Wekiva Task Force. So again everything is preliminary at this stage, but so far it appears what the Department has done is being basically driven by what this County has said we want to see in our County.

**Commissioner Morris stated** that Mr. Johnson is a non-voting member of that Board and the Governor has not appointed a voting member from Seminole County at this time.

**In response to Chairman Brender's question,** Gary Johnson stated that Steve Wolfam is the representative for the municipalities in Seminole County.

**Chairman Brender asked,** "If we do the parkway idea, is there a plan to elevate any portions of that to address some of the environmental concerns regarding transiting of animals and that kind of thing?"

**Jerry McCollum responded by saying:**

There were specific areas in Lake County where that was discussed. I don't believe they have done enough of the analysis in Seminole to say that you would have a separate elevation for an animal crossing. Now there would be some elevations for people to be able to go for example if you need to go to Lake Sylvan, you need to be able to get under there. Again, as an engineer, forgetting what the DOT is doing, I don't see any real great reason to elevate it unless there is a definite migration route for animals on that part of 46. But they will address that when they do the environmental study.

**Chairman Brender asked** about the timeframe for the completion of the basin commission?

**Jerry McCollum responded by stating:**

I'm not sure; the PD&E which the Department is kicking off, will be a series of public hearings in that area; they have hired a consultant; they have consolidated funds so that OOCEA is working with the DOT to do the PD&E study for the whole facility – the Northwest corridor. That should be completed I would say in about 18 months. In terms of the recommendations of the Governor's committee, I'm not sure what that timeframe would be.

**Commissioner Morris stated:**

The Governor's committee has been put together because there is a lot of rule promulgating that must go on relative to the agencies. There are also the issues that Jerry just mentioned regarding FDOT -- what they are doing and what the Turnpike Authority will be doing; so you can assume that the committee, if you had to guess, would be 24 months or maybe even longer. There is a suspense date set for the various agencies and rule-making and promulgating to occur within a period of time -- some were 2005, some were 2006, so it would be under that period of time.

**Gary Johnson stated:**

Referring to the Act document which you have gentlemen, regarding the Commission, it does refer to the voting members having 3-year staggered terms; the Commission shall report annually no later than December 31 of each year to the Governor, Senate and House, etc.; so it would appear that the intent is for this Commission to exist in some fashion for quite some time as the oversight group for the parkway

**Commissioner Van Der Weide noted** that normally the Chairman of this Expressway Authority and the Chairman of the County Commission have participated; and it is his understanding that neither one of them is participating on the Commission.

**Gary Johnson stated** that the Act provides for a non-voting member representing this Authority; it also allows for a representative from the Board of County Commissioners; but it does not specify who that representative is. That is a voting position.

**Commissioner Morris stated** the Governor has selected all of the individuals appointed to the committee.

**Gary Johnson stated** that in the previous committee, the BCC chose their representative; in this Basin Commission, that is not present.

**Commissioner Van Der Weide stated:**

You've got a big job ahead of you representing us because we're not going to be there to have any input so to speak.

**Gary Johnson responded** that staff would do their best to maintain the high level of staff work that supported the previous committees.

**Chairman Brender called** for any other questions regarding the Western Beltway. There were none.

**Chairman Brender stated:**

There will be much more to come. Recently I happened to pick up a piece of paper probably from 1994 that had road planning dates and according to that calendar of events, the bridge over Lake Monroe was supposed to be starting this year; so we are obviously very anxious to get going on that. As things happen, when we put our mind to it, things do happen quickly; so it's anybody's guess on the beltway right now; it could be 10 years out; it could be 6; but there are a lot of things that happen and a lot of things change as time moves on.

#### **ITEM # 7: EXECUTIVE DIRECTOR'S REPORT**

##### **a) Municipal Representatives' Terms Update (Pam Hastings, Administrative Manager)**

**Pam Hastings stated:**

As noted to the Authority at your last meeting, Municipal Representative Commissioner Woodruff's term expires in January of 2005. He has expressed interest in serving; CALNO has taken action to support to each of the seven municipalities' reappointment of Commissioner Woodruff as a Municipal Representative to the Authority and that is in each of the City's hands for action at this point. I do believe the City of Sanford has acted. We are awaiting that word and anticipate this being in essence for your information confirmation item on the December BCC agenda. Once we have received word from the municipalities, we submit that for the record to the County Commission. Typically we have a clear majority of the municipalities endorsing that re-nomination. Should there fail to be such a majority, then we would have to ask the County Commission to make a naming of an appointment.

**Chairman Brender stated:**

It has gone through the CALNO; it's just incumbent upon each of the members of the Council to bring it back to their respective cities to make sure it's cleared with the cities. That should be happening; Sanford has already acted. Lake Mary will act next week.

**Commissioner Morris asked** why CALNO is called, Council of Local Government?

**Chairman Brender stated:**

CALNO is an old abbreviation that began with the city names Casselberry, Altamonte, Longwood, North Orlando; at the beginning, that was the CALNO organization. We have re-adopted officially the name is the Council of Local Governments because obviously it represents far more than Casselberry, Altamonte Springs and Longwood; but we have yet to come up with a really good acronym; we are working on that.

**ITEM #8: OLD BUSINESS**

**Commissioner Maloy stated:**

Jerry has addressed getting the discount signs up to let people know that the E-pass lane is still \$1.50 to encourage people to convert to the E-pass system; he clarified they are still working on that.

**Jerry reiterated** that those signs should be installed by the end of the year.

**Commissioner Maloy stated:**

In reading those detailed minutes that we have done for us, I recognize that Commissioner Morris had talked about the little reminders at the toll booth to hand out to people in the pay lanes; I don't know if anything happened with that but that sounded like a good idea.

**Jerry stated** that information also has been passed on to the Turnpike Authority.

**Chairman Brender asked** whether the Turnpike Authority was asked to do anything else regarding signage such as the sign north of the GreeneWay to direct people around Orlando or additional signage to indicate that particularly in the morning and the afternoon that this might be a good way to go?

**Jerry McCollum stated** that from the overall system point, I don't know if they have had anything requested to do that.

**ITEM #9: NEW BUSINESS**

There was no new business.

**ITEM #10: OTHER BUSINESS**

**(a) SCEA Member Reports**

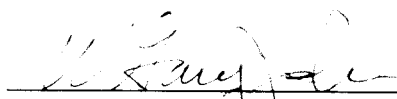
No other business or member reports were presented.


**END OF REGULAR BUSINESS AGENDA**

**ITEM #11: ADJOURNMENT**

There being no further business at this time, the meeting was adjourned at 5:30 P.M.

**The Next Regularly Scheduled Meeting Date: May 10, 2005.**

  
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**W. Gary Johnson**  
**Executive Director**

  
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**Gary L. Brender**  
**Chairman**

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